

Federal Utility Partnership Working Group Spring 2012 Jekyll Island, GA

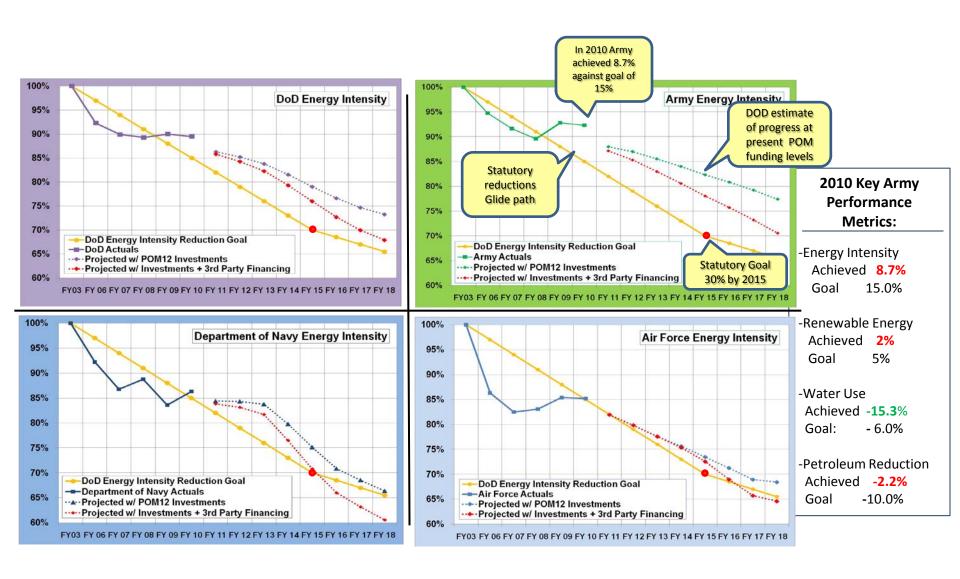
# Utility Energy Services Contracting (UESC) Overview

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## Installation Energy Performance Across DOD



## Utility Energy Services Contract (UESC)

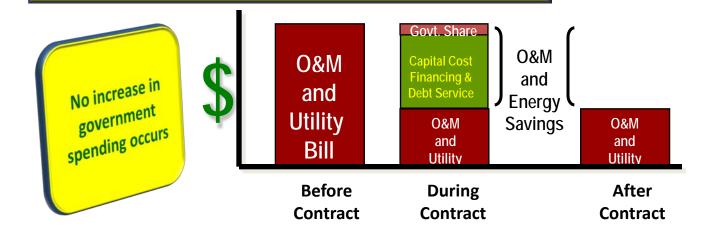
- Procurement method using utility expertise and capital to meet Federal conservation mandates
- Very similar to ESPC, but limited to 10 year payback period.
- Allows utilities to provide Federal customers:
  - energy and water efficiency improvement projects
  - renewable energy projects
  - demand reduction services
- Utility's costs repaid directly from Installation's avoided costs resulting from project implementation
- Main difference between ESPC and UESC is the ability to go to the Utility (existing relationship) rather than an ESCO (new partner)

## **How Can UESC Help the Army?**

- Utility Company fronts the capital costs
- Financed projects paid from consumption savings
- Utility Company can perform O&M on major systems
- UESC saves energy & water to meet goal

Army doesn't have sufficient funds for capital investment

Limited DPW maintenance resources



#### **Focus**

- Reduce consumption (energy, water, waste)
- > Increase energy efficiency
- Use of renewable
- Assure access to energy supply
- Protect the environment



## **Paradigm Change in Energy Program**

**Old Vision:** Focus on individual facilities

**New Vision:** Holistic Integrated Approach



- Energy Master Plan to develop phased execution with multiple funding sources
- Focus on energy systems to support groups of facilities to gain equipment efficiency, reduced maintenance and energy reduction
  - central heat plants
  - ground source heat pumps
  - solar hot water
- Size HVAC systems after building envelope improvements and other improvements
- After reducing loads, size renewable energy production systems to save on cost
- Leverage Major Renovation funding with third party financing to install energy and water conservation measures
- Utilize MILCON funded projects to compliment UESC projects
- Design and construct facilities where they can be supplied by alternative energy sources
- Employ projects to shift peak demand, add energy storage to reduce demand utility charges

#### **Programmatic Challenges**

- UESC projects impact to over all garrison energy/water reduction is not as good as it can be
  - Government not asking for what we need
- Holistic integrated approach vs. current individual buildings approach
- Combine the use of appropriated funds (NOT MILCON) with UESC projects

## **UESC Policy Guidance**

- Experience from ESPCs –ESPC Policy Guidance Handbook 2005
   & DEC 2008
- Draft "Department of the Army Policy Guidance for Implementation of a Utility Energy Services Contract" – Summer 2009
- New Army guidance is being drafted but has not been published

## **Memorandum of Agreement**

- Framework governing the respective organizational relationships, responsibilities, and activities
- Outlines Roles and Responsibilities of each Agency
  - -Manpower
  - -Communication and Coordination Representatives
  - -Funding
  - -Dispute Resolution

## **Typical Energy Conservation Measures (ECMs)**

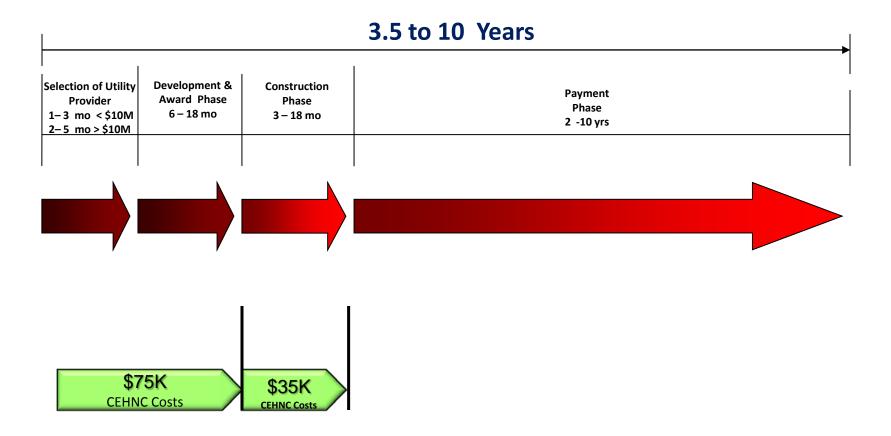
- Boiler Improvements
- Chiller Improvements
- Air Handling Equipment
- Controls
- Motors and Drives
- Upgrade of HVAC Systems
- Lighting Retrofits
- Renewable Energy Systems
- Building Envelope
- Water & Steam Distributions
- Electrical Peak Shaving
- Solar, Photovoltaic
- Ground Source Heat Pumps

- Generators
- Variable Frequency Drives
- Upgrade of Central Power Plants
- Metering & Energy Information Systems
- Gas-fired Infrared Heaters
- Primary/Secondary Pumping Systems
- Decentralization of Domestic Hot Water Systems
- Decentralization of Central Power Plants
- Wind

#### **Contract Vehicles for UESCs**

- Area-Wide Contract (AWC)
  - Agreement between GSA and utility
  - General terms and conditions for providing utility services for any Federal agency within utility's service territory
  - Huntsville Center places order under existing AWC
- Basic Ordering Agreement (BOA)
  - Similar to AWC but agreement between any agency and utility
  - Huntsville Center places order under existing BOA
- Agency Master Agreement
  - Similar to BOA but more flexible
  - Model agreement to be used under AWC, BOA, or alone
- Site-Specific Contract
  - Used for special situations and when no AWC exists

## **UESC Acquisition Schedule**



#### Measurement and Verification for UESCs

- Required for Army if cost-effective (M&V can be waived if not found to be cost effective)
- Realize calculated project savings
- M&V Plan
  - Define performance goals
  - Define baseline performance
  - Identify way to measure energy consumption before and after project implementation
  - Assign roles and responsibilities
- Verify proper maintenance, operation, savings at least annually

## **HNC Implementation of UESC**

#### **Centralized Project Implementation**

"One Stop Shop"

#### Utility Provider Selection Process

- Criteria Evolution
- Selection Panel with HNC & Garrison (Balanced & Independent)

#### • Life of Contract Support

- One Stop Shop easier to monitor Army's Portfolio vs. a single project at garrison level
- Follow Army Guidance and provide Order award contract administration and assistance for the life of the contract.

#### **Conclusion**

 UESC is a proven tool to reduce Army energy and water consumption.

 UESC is a good solution when upgrades or modernization of existing equipment or systems cannot be funded through existing operating funds (SRM) or with other funding sources (MILCON, ECIP) in the required timeline.

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## **Measurement & Verification**

#### M&V is addressed in the following phases

- Development
  - Agree upon an acceptable M&V method for each ECM
- Construction
  - Perform any required measurements
  - Submit all required data including measurements and calculations for the closeout documentation
  - Incorporate comments and resubmit closeout documentation as needed
- Payment
  - Perform any required measurements
  - Collect any required utility billing data
  - Collect any required operational data
  - Revise any required calculations
  - Verify that equipment is operational