Guidelines for Home Energy Professionals: Update on the SWS for Multifamily Housing

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Energy Efficiency & Renewable Energy



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Recovery Act: By the Numbers



\$ 80 Billion in Clean Energy

- \$12 Billion in Energy Efficiency
- \$8 Billion in Building Retrofits
- \$5 Billion to the WAP
- The Weatherization Assistance Program
- On target to Weatherize more than 700,000 homes by the end of the Recovery Act

Created 15,400 new jobs

EE Programs	Total ARRA Funding (\$B)	Funding for Retrofits (\$B)
Low-Income Weatherization	5.2	5.2 (100%)
State Energy Programs (SEP)	3	1.5 (50%)
Grants to Local Governments (EECBG)	2.8	1.1 (39%)
BetterBuildings	0.5	0.5 (100%)
Total*	11.5	8.3 (71%)

*Includes funds for Training and Technical Assistance



Cumulative Number of WAP Weatherized Homes (Starting 2009)

Department Goals: Summary

- Residential energy savings are a key component of DOE's long term strategy
- Low-Income weatherization represents a significant portion of those savings
- The WAP program must produce measurable results to be considered an effective component of DOE's larger goals
- The WAP is the national standard bearer for home energy retrofit knowledge. The program must leverage that expertise
- The WAP National Training and Technical Assistance Plan was developed to assist the WAP in producing quality work and training a qualified workforce

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Need Suite of Efforts to Overcome Market Barriers: Make home retrofits routine

Information Consumers do not have

access to straightforward and reliable information

Consumer

Worker Certification

& Training

Consumers need access to clearly identifiable skilled workers

Financing

Homeowners need access to financing to pursue investments in EE

Recommendation of the Vice President's Middle Class Task Force

New Delivery Models

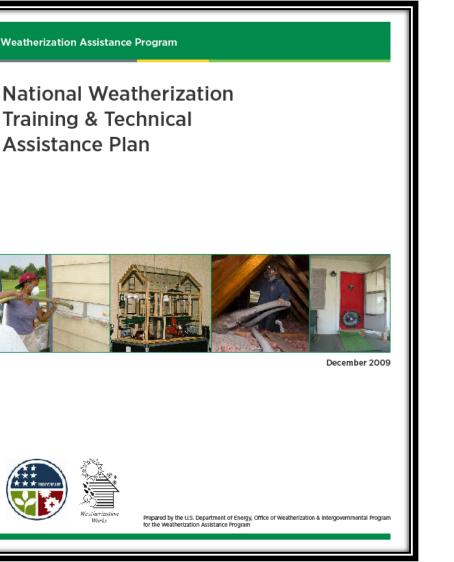
Need residential retrofit programs with faster uptake / lower transaction

Innovation / Market Segment Focus

Need to address new technology, low income, multifamily, etc,

The WAP National T&TA Plan

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- ARRA increased T&TA funds from 10% to 20%
- \$1 Billion/ \$5 Billion T&TA
- The Weatherization Assistance Program National Weatherization Training and Technical Assistance Plan is the plan for \$138.5 M



Quality Work = Sustainability

- The T&TA Plan is building tools and resources to ensure that the WAP is able to produce high quality work and demonstrate that quality to stakeholders.
- The Weatherization Assistance Program has 30 years of building science expertise and energy retrofit work behind it. It is the largest group of experts in home energy upgrades in the country.
- By utilizing the expertise of the WAP program, the DOE is seeking to lay the foundation for a robust private market for home energy upgrades.

Framework for Sustainability



Market Expansion

Professional Workers/

Quality Work



•<u>Multifamily</u> Energy Audit Tool Standard Work Specifications Weatherization Innovation Pilot Program

•<u>Private Market Integration</u> Better Buildings Building America Energy Star

•<u>Healthy Homes</u> Wx Plus Health

•<u>Regulatory Changes</u> Grant to Loan Appendix A

<u>National Evaluation</u>
 Non-Energy Benefits Study

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Voluntary national guidelines to support quality work and a skilled workforce in the Weatherization Assistance Program and private residential energy efficiency upgrade industry

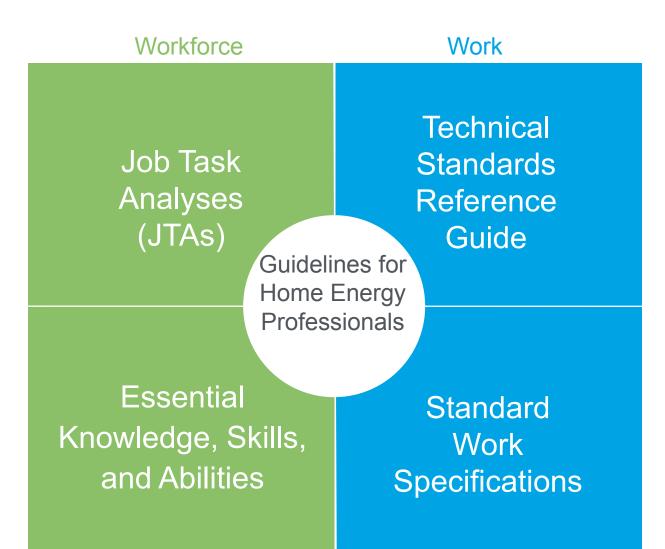
• Facilitated by NREL

Collaboration between DOE and home performance industry

Combined DOE/Weatherization Assistance Program (WAP) 30-year history with 2,000 industry members

Four Components

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- Define the minimum requirements for high-quality work and the conditions necessary to achieve the desired outcomes of a given energy efficiency retrofit measure
- Standard Work Specifications (SWS) are outcome driven, but not prescriptive
- When applicable, SWS are based on existing technical standards
- Fill a critical niche in the "standards landscape"
- Work specifications = setting the bar for quality work

- Define the safety, materials, installation, and application standards, codes, and regulations applicable to residential energy efficiency retrofits
- Developed by government, industry, or third-party standards development organizations
- Examples
 - ASHRAE 62.2 (Ventilation for Acceptable Indoor Air Quality)
 - ASTM E1186 03 (Standard Practices for Air Leakage Site Detection)
 - OSHA 1926.28 (Safety and Health Regulations for Construction; Personal Protective Equipment)
- The Standard Work Specifications will contain a Technical Standards Reference Guide for industry

Draft SWS: Attic Insulation Prep Detail—Knee Wall



Energy Efficiency & ENERGY Energy Efficiency & Renewable Energy Specification(s) Objective(s) **Topic: Attic** Subtopic: Knee Walls All knee walls will have a Eliminate bending, sagging 12) Detail Name: Preparation for Batt Insulation top and bottom plate or or movement that may blockers installed using a Desired Outcome: · Airtight cavity and properly insulated knee wall result in air leakage rigid material Title Specification(s) Row All knee walls will have a Eliminate top and bottom plate or Prevent air leakage through or move blockers installed using a All joints, cracks and result rigid material the top or bottom of the 1 Knee wall prep for batts penetrations will be sealed Pr knee wall 33 All joints, cracks and penetrations will be sealed in finished material in finished material including interior surface t including interior surface to framing connections Create an air barrier Insulation will be installed framing connections using one of the following methods: Insulation will be installed New batts will be installed Eliminate misalignment of using one of the following 2 Installation existing insulation All existing batted insulation will be adjusted to ensure it is in full contact with the interior cladding and top and bottom plates If rigid material is used, material will be installed to cover 100% of the surface of the knee wall Prevent insulation settling 3 Backing knee wall If foam sheathing is used, or movement sheathing will be listed for uncovered use in an attic, or covered with a fire barrier 33 ASTM E1186 - 03(2009)

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Attic Air Sealing: Penetrations



Technical Standard	Standard Work Specifications	Knowledge, Skills, Abilities (KSAs)
International Residential Code (<i>Ch. 3, 6, 7, 8,</i> <i>11, 31</i>) International Energy Conservation Code	 Backing and Infill Provide backing or infill as needed to meet specified characteristics of the selected material and the hole Infill will not bend, sag, or move once installed <u>Objective</u>: Hole size small enough to use sealant, closure is permanent and 	 Ability to read and follow directions Physical ability to climb ladders and work in enclosed spaces Tolerance to heat and cold extremes Knowledge and ability to identify and differentiate building elements including framing, plumbing, electrical, insulation,
(Ch. 4) ASHRAE (62.2, 119, 136)	 supports any load Sealant Selection Materials adhere and are continuous with intended surfaces, and meet ignition barrier requirements <u>Objective</u>: Permanent; meet/exceed performance characteristics of 	 sheathing, HVAC, fasteners Understanding of basic building science, including aligning barriers, stack effect, moisture transfer Knowledge of and ability to install sealants, including methods and requirements
ASTM (C509, C920, C1363, C1642, C330M, E84, E779, E814, E2178)	 surrounding materials Insulation Use only non-combustible materials in contact with chimneys, vents, and flues <u>Objective</u>: Do not create a fire hazard 	 Ability to use tools including a tape measure, utility knife, hand and power saws, caulk and foam guns Ability to recognize hazardous conditions requiring special treatment

- Markets are driven by consumer confidence
- WAP's long history and extensive expertise support the development of consumer confidence
- Market rate programs can rely on the technical expertise within the WAP program to set standards for work quality and quality assurance
- WAP has a skilled workforce ready and able to transition into the middleincome market
- Common standards and certifications across markets and programs will ensure that the workforce is able to deliver a consistent product that consumers can trust
- WAP has spent 30+ years developing quality standards a resource that can be utilized by all energy efficiency programs
- Standard Work Specifications (SWS) are outcome driven, but not prescriptive (*not protocols or best practices*)

Standard Work Specifications = setting the bar for quality work

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National Workforce Certification Training Program Accreditation

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Common Terms and Definitions

Accreditation

- Is given to the Training Program
 (Weatherization Training Center or other qualified program)
- Verifies that the Training Program meets a standard in both its operations as well as facilities

Certification

- Is given to individuals (worker)
- Certifies that an individual has the knowledge, skills, and abilities to perform a certain job.
- Is issued by an independent third party

Credential (generic term)

 Careful! - Can be a "Certificate for Completion" or License, or degree, or full Certificate





DOE is building toward full Wx worker certification



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- 1. Lots of different credentials
 - Certifications and certificates galore
 - Credentials are not always transferable across programs and geographies (impedes mobility)
 - What's a worker or a consumer to do?
- 2. Competencies (Job Tasks and KSAs) upon which certifications are built are all different and in need of strengthening
- 3. Certification exams need to better assess field capabilities
- 4. Many credentials are too expensive and are not always available in all locations

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Proliferation of training and certificate programs for WAP and the Home Performance workforce

- industry, labor, government, educational institutions, NGOs

- 1. Major infusion of Federal and State training dollars with no standards
- 2. No objective measure (3rd party assessment) of training program effectiveness
- 3. No uniform way for workers seeking training to assess the quality of the program or provider

Solution: Training Program Accreditation



- Voluntary, third-party assessment of training provider quality
- Interstate Renewable Energy Council (IREC)
 - Currently accredits solar training programs
- ISPQ International Standard 01022
- IREC will use the DOE Job Task Analysis and Knowledge, Skills, and Abilities as the foundational document for accreditation
- irecusa.org

What is Worker Certification and Training Program Accreditation Based on?

Job Task Analysis

- Identifies and inventories a job's critical tasks.
- A formal process for determining and cataloguing *what a worker does*.
- Tasks are classified as either *cognitive* (mental) or *psychomotor* (physical) skills, and as *critical*, *very important*, and *important* for job performance.
- *Example*: An Auditor needs to be able to:
 - set up blower door
 - run test in accordance with ASTM E779,
 - record results of blower door test in diagnostic software, etc.

Guidelines for Home Energy Professionals

The Job Task Analysis is a part of the





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Expanding The Market

Guidelines for Home Energy Professionals: U.S. DEPARTMENT OF Update SWS for Multifamily Buildings



- Collaboration between industry, labor and the building trades, and the DOE, HUD, USDA, and EPA
 - Continue collaboration with EPA on Protocols
- National Renewable Energy Lab, Advanced Energy, Association for Energy Affordability, Weatherization Assistance Program, Industry
- Will follow a process similar to the Single Family SWS development
- Multifamily is unique in that individual trade workers often play a larger role
- Overall Goal: Industry acceptance and market transformation!

- Build on the work and experience of the Guidelines for Home Energy Professionals: Single Family
- Market Lead:
 - Define Multifamily building types
 - Assess existing standard and resources for inclusion and reference in the SWS
- Fill gaps in existing materials through collaboration of market players

Eight Detail Areas

- Baseload and Lighting
- Forced Air
- Hydronic 1
- Hydronic 2
- Ventilation
- Envelope 1
- Envelope 2
- Water Heating and Conservation



- Identified Need
 - Multifamily Energy Auditor
 - Multifamily Project Manager
 - Multifamily Building Operator
- Existing/New Resources in Development: Examples
 - BTP/NREL: Commercial Building Energy Auditor
 - BTP/NREL: Commercial Operating Engineer/Building Technician
 - BPI: Multifamily Building Analyst/Energy Auditor
 - Multifamily Energy Audit Standard
- Additional research is needed
- In order for MF to become an ISO 17024 certification will need to create JTA



- Outreach for Review of Multifamily SWS
 - Ensure all stakeholders are appropriately aware and/or engaged in development and review of standard work specifications
- Review Process:
 - Technical review, includes healthy homes and worker safety
 - Two industry reviews
 - Federal review
 - Two public comment periods
- Outreach Methods:
 - Email blasts
 - Webinars
 - Conferences and meetings
 - "Ambassadors"

Standard Work Specifications for Multifamily Buildings



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The **Timeline**

Timeline for Industry Participation in the Guidelines for Multifamily Energy Upgrades

June 14–15, 2011 (completed) Standard Work Specifications for Multifamily Energy Upgrades Market Lead Event Raleigh, North Carolina

July 25–29, 2011 (completed) Standard Work Specifications for Multifamily Energy Upgrades Development Event Raleigh, North Carolina

If you would like to participate in developing the Standard Work Specifications for multifamily energy upgrades, please email us at *workforce.guidelines@nrel.gov*.

Future Timeline:

Webinars for Specific Audiences:

August, September, October 2011

Webinars for General Audiences: September, 2011

Industry Review:

Start date: October 10th

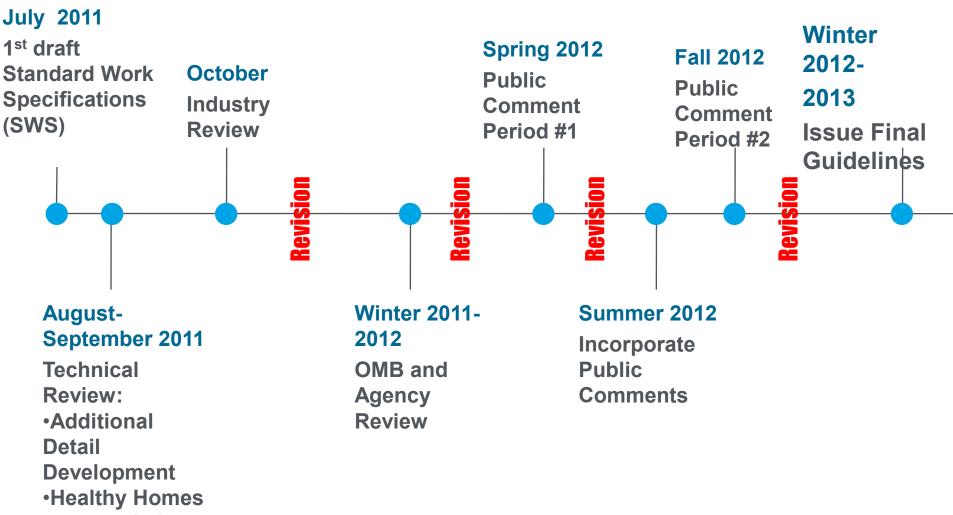
Guidelines Completion:

Winter 2012 - 2013

Multifamily SWS Timeline

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Worker Safety



•Overall Ventilation Strategies

— ASHRAE 62-2 and 62-1

- Environmental Tobacco Smoke
- Pest Exclusion
- Radon
- Interaction with Owner on Property Maintenance

- Ventilation
- Building Transport
- Compartmentalization
- Health & Safety for Workers
- Issues for Smaller Multifamily Projects
- OSHA Training

Training Centers





- 39 Centers Nationwide in 29 States
- Hands-on, skills based training to workers, auditors, inspectors and program administrators
- Coursework built on the Weatherization Assistance Program's Standardized Training Curriculum and Core Competencies
- Supported by a network of over 1000 local agencies
- Backed by Training and Technical Assistance support from the national Weatherization Assistance Program
- Third-party accreditation
- Worker certification coming soon

Guidelines for Home Energy Professionals Training Resources

10 Modules Completed:

- Weatherization Installer/Technician Fundamentals
- Weatherization Installer/Technician Intermediate
- Weatherization Installer Manufactured Housing
- Crew Chief
- Energy Auditor Single Family
- Energy Auditor Multifamily
- Technical Monitor/ Inspector
- Heating Systems for Energy Auditors Single Family
- Multifamily HVAC
- Train the Trainer

In Development:

Weatherization Program Manager

Available for Download at:

http://www.waptac.org/Training-Tools/WAP-Standardized-Curricula.aspx

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H&S Issue Specific Training

Priority Areas:

- ASHRAE
- OSHA
- Mold & Moisture
- Asbestos
- Radon
- Lead Based Paint
- Replacements
- Codes & Structures
- Combustion Safety & Heating Systems
- Occupant Wellness

H&S Two Part Webinar:

• WPN 11-6 Health & Safety Guidance



The Department of Energy's Weatherization Plus Health Initiative is a national effort to enable the comprehensive, strategic coordination of resources for energy, health, and safety in low-income homes.

- Create and manage an online map and directory of WAP and healthy homes programs nationwide
- Produce individual reports on WAP and healthy homes activities in every state and territory
- Host regional conferences for WAP and healthy homes providers to identify gaps between existing partnerships and encourage new partnerships
- Collect and share best practices for referral systems between WAP and healthy homes programs
- Provide training and technical assistance for WAP and healthy homes practitioners
- Implemented through NASCSP

2011 Conference Dates and Sites

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MAY 23-25 Portland, Maine

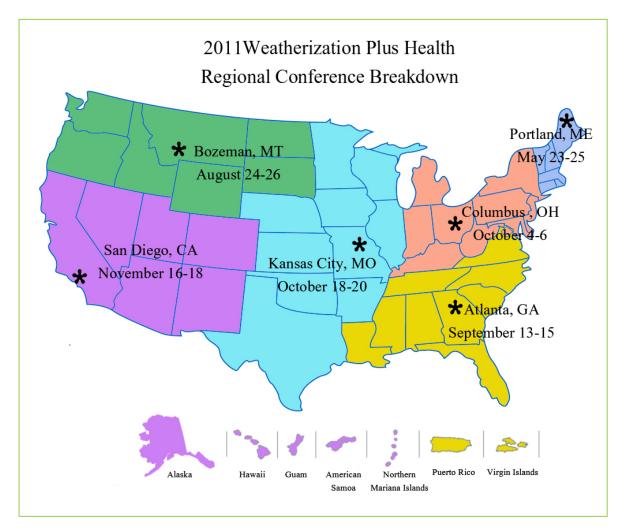
AUGUST 24-26 Bozeman, Montana

SEPTEMBER 13-15 Atlanta, Georgia

OCTOBER 4-6 Columbus, Ohio

OCTOBER 18-20 Kansas City, Missouri

NOVEMBER 16-18 San Diego, California





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Audit Tools

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eere.energy.gov

Multifamily Audit Tool: ORNL and LBL Collaboration





Develop Small Multifamily and Large Multifamily Audit Tool and Programmatic Elements for the WAP

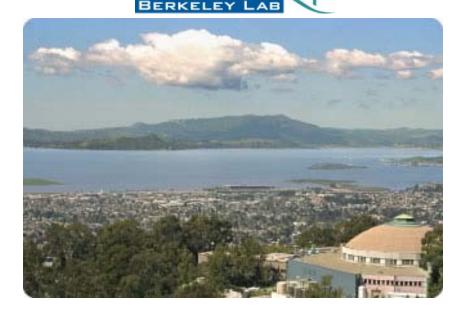
Add Multifamily HES Consumer (Home Owners) & HES Pro



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Primary Needs Tool will Address

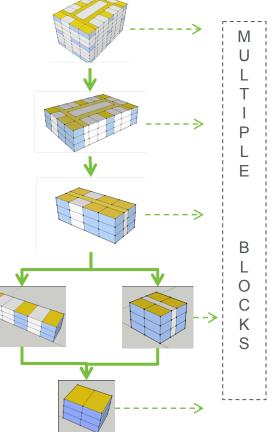
- Multiple zones and heating systems
- Improved methods of handling distribution systems
- Improved methods of handling impact of sensor location and controls
- Better handling of ventilation systems

Update: Multifamily Energy Audit Tool

Version 1 (December, 2011) Version 2 (2012)

- Two-step development planned with extensive front load of software development to implement initial version
- Version 1 simpler buildings & systems, few extras
 - Low-rise walk ups
 - Individual dwelling unit space conditioning systems
 - Both dwelling unit and central plant domestic hot water systems
- Version 2 more complex buildings & systems, additional capabilities
 - High-rise with core services
 - Central plant space conditioning systems





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The Multifamily Audit Tool will:

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- Provide energy auditors with an improved energy simulation and weatherization measure selection tool for multifamily buildings
- Expand and enhance the energy auditing capabilities of auditors in multifamily buildings
- Provide a DOE-sponsored multifamily energy audit instrument to complement the single-family (NEAT) and manufactured housing (MHEA) energy audits already supported by DOE under the Weatherization Assistance
- Help improve retrofit work quality and provide a foundation for quality assurance
- Assist training providers in developing better training materials
- Increase workforce mobility up career ladders and across career lattices
- Build confidence among consumers, building owners, and the energy efficiency finance community

- Designed by ORNL in collaboration with HUD & DOE
- Performs whole-house health and safety audits including:
 - Site built single family
 - Manufactured Housing
 - Individual multifamily units
- Comprehensive checklist to identify potential H&S issues and recommend preventative and corrective measures
- Attempts to ensure health and safety of occupant and workers during and after weatherization
- Includes all the WAP health and safety and more
- Stand-alone module with potential for future efficiency audit integration
- Demo at http://hyperion.ornl.gov/hud

WAP Training and Technical Assistance

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