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**Energy Efficiency
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Federal Energy Management Program

**Federal Utility Partnership Working Group
Meeting
Biloxi, MS May 5-6, 2009**

**Financing -Limited Lending Issues
Market/Pricing Update**

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MARKET DISRUPTION: WHAT IT MEANS FOR UESC

- Flight to quality – looking for quality credits/structures
- Debt and equity providers are not willing to take speculative risk
 - More focus on the “deal”
 - Investment grade construction and performance guarantees for ongoing obligations
- Higher spreads – see compression in 2009?
- Generally good news for UESC (and other federal programs)
 - Quality credits and strong track record



US TREASURY MARKET

- UESC typically priced as credit spread to US Treasuries
 - UST/base rate (3.00%) + credit spread (3.50%) = finance rate (6.50%)
- Sustained US Treasury rally (2 years)
- Murky outlook for 2009
- 10-year UST yield recently hit its high mark for 2009
 - Investors moving away from risk-free securities in search of yield
 - Will the Government continue to absorb supply to keep borrowing costs low?



10-YEAR US TREASURY – 2 YEAR HISTORY





CREDIT SPREADS

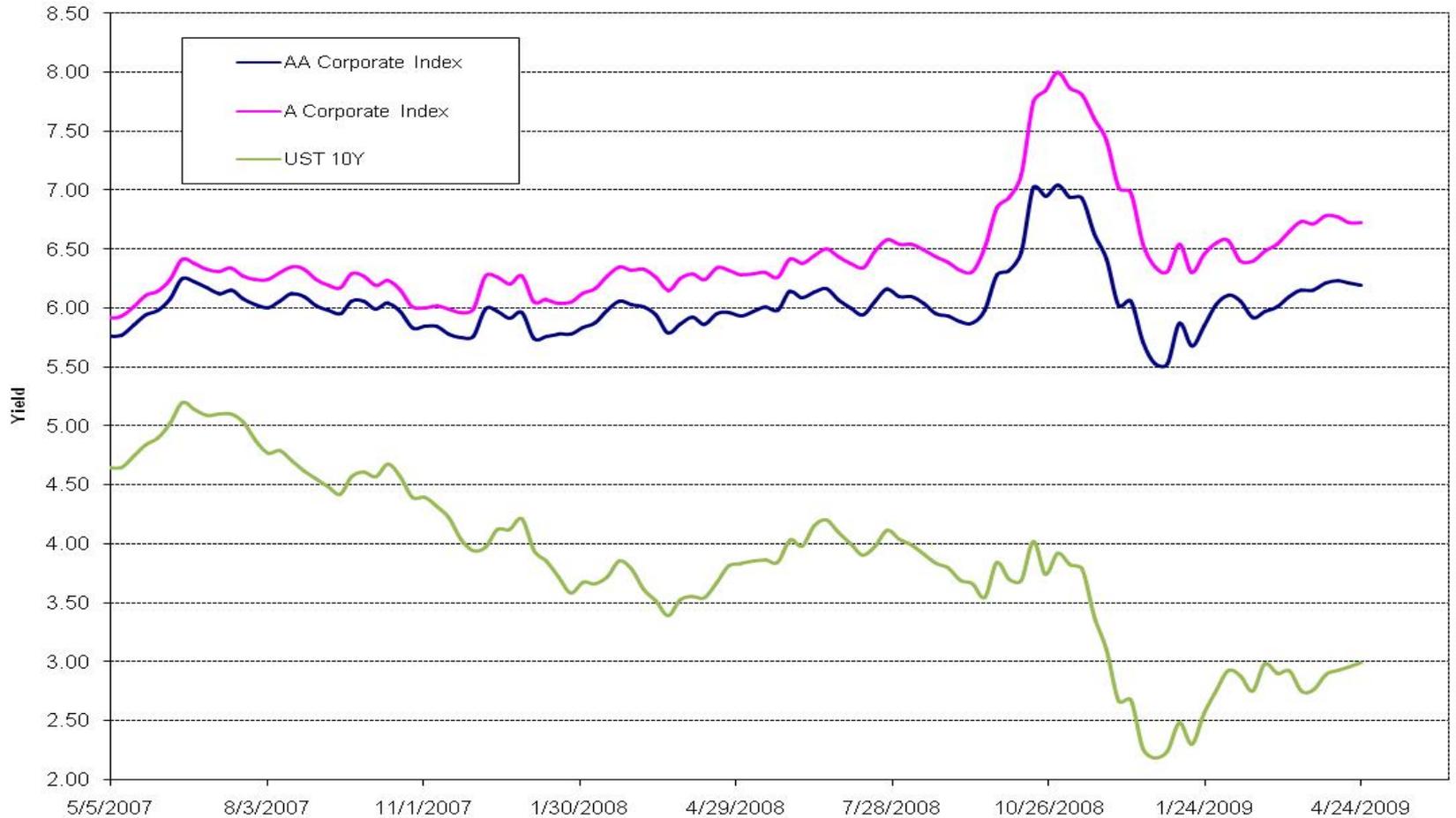
- Why are finance rates higher today?
- US Treasury rally not the whole story – significant widening of credit spreads since 2007
- NAIC and Standard & Poor’s rated transactions/entities
 - S&P “A” or better rating: spreads have widened as much as 200+ bps in one year and 300+ bps over two years.
 - S&P “BBB” rating: spreads have widened as much as 200+ bps in one year and 400+ over two years.
- Expect that spreads will continue to level out in 2009



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AA & A CORPORATE INDICES

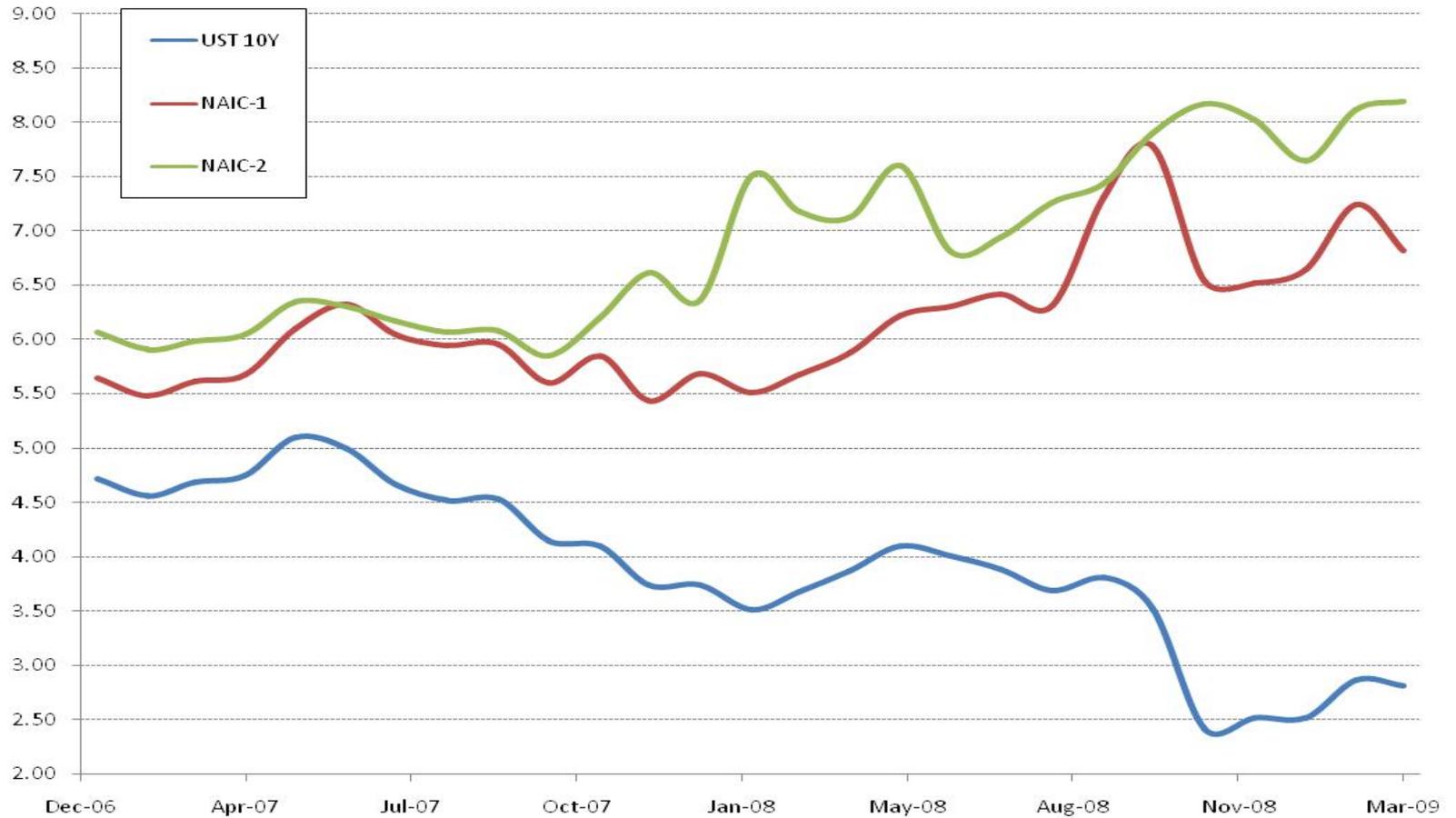




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NAIC-1 & NAIC-2 vs. UST 10Y





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NAIC-1 SPREADS – 10 YEAR WAL

DATE	RANGE		1 YR PRIOR	
	<i>LOW</i>	<i>HIGH</i>	<i>LOW</i>	<i>HIGH</i>
Feb-08	175	225	85	100
Mar-08	175	225	85	100
Apr-08	175	225	85	100
May-08	175	250	95	105
Jun-08	185	275	115	150
Jul-08	190	315	125	150
Aug-08	225	300	125	160
Sep-08	275	425	125	160
Oct-08	350	500	125	165
Nov-08	350	475	150	200
Dec-08	350	450	150	190
Jan-09	350	475	175	215
Feb-09	400	475	175	225
Mar-09	375	425	175	225



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NAIC-2 SPREADS – 10 YEAR WAL

DATE	RANGE		1YR PRIOR	
	<i>LOW</i>	<i>HIGH</i>	<i>LOW</i>	<i>HIGH</i>
Feb-08	250	550	110	160
Mar-08	250	450	105	155
Apr-08	250	400	105	155
May-08	250	450	105	145
Jun-08	250	310	115	145
Jul-08	260	350	120	180
Aug-08	290	425	130	180
Sep-08	300	425	130	180
Oct-08	375	500	150	190
Nov-08	500	650	170	250
Dec-08	500	600	250	325
Jan-09	500	600	225	300
Feb-09	450	600	250	550
Mar-09	500	575	250	450



CONCLUSION

- Rates will continue to be higher than 2007 levels, but credit spreads will likely flatten and compress in 2009 for investment grade credits
 - US Treasury yields likely to rise
- Investors will still demand tight structures – not as much flexibility in terms
- UESC market attractive because it provides returns above traditional US Government obligations
 - Large and diverse project pipeline – geographic and agency distribution
 - Strong track record – high quality investment opportunity



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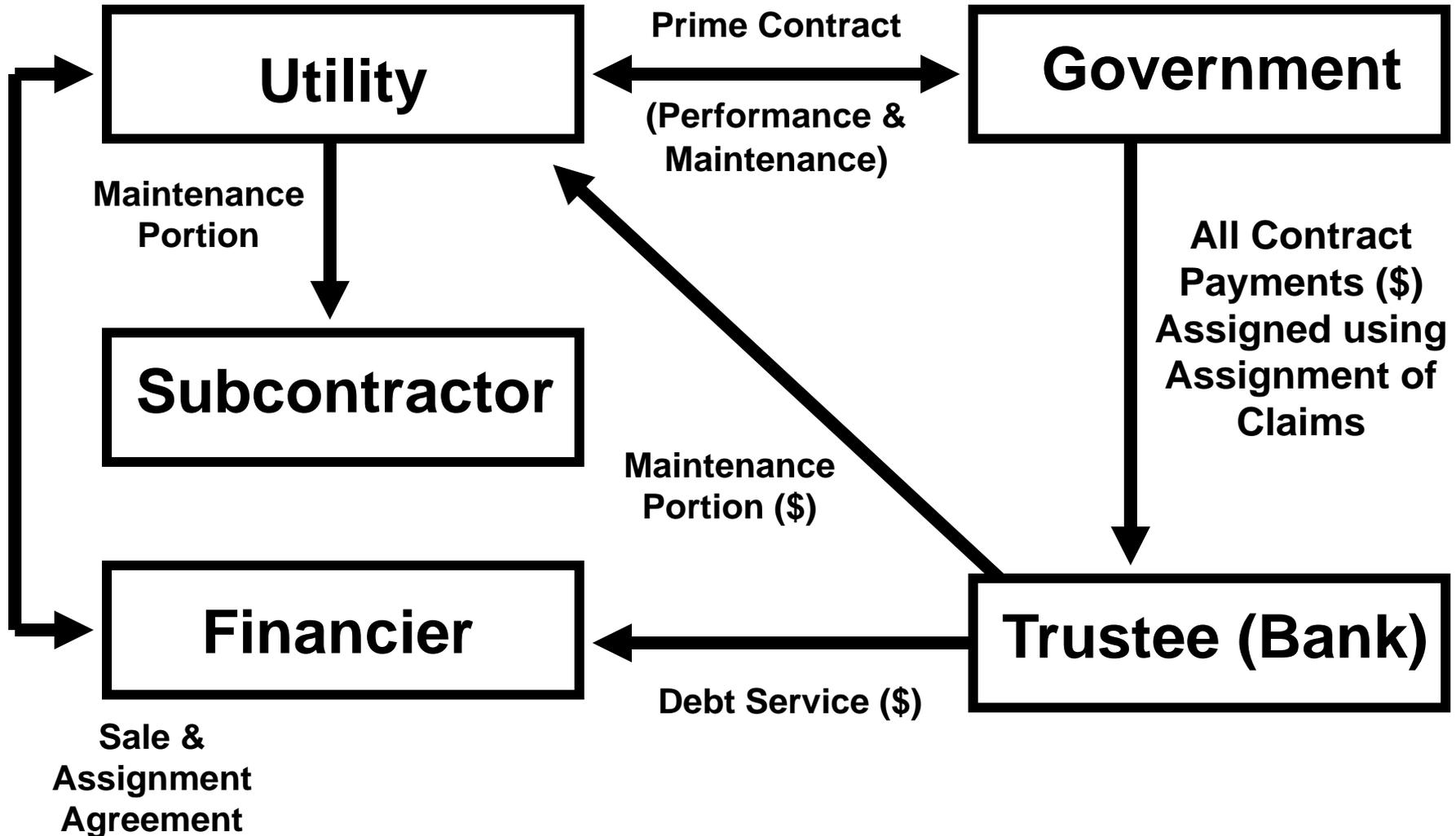
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THANK YOU

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UESC Financing Contractual Structure





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THANK YOU

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Financing Forum: Risk to Utilities and Investors

FUPWG 2009 Biloxi



- **Risks to Utility should be analyzed in two separate periods of project:**
 - Construction Period
 - Permanent Period
- **Key Legal Document is “Sale and Assignment Agreement”**
 - Delineates “Assignment” of payment stream from the government to the lender
 - Thus, only passing through the utility
 - “Sale and Assignment” occurs at close of financing



- **Construction Period Risks** – *Exist for utility since Financing for the Project has closed.*
- **Construction Cost Overruns**
 - Firm fixed price quote; difficult to get change order
 - Equipment Performance and Engineering Liability
 - Contingent on Government Acceptance
 - Utility shifts risk down to subcontractors and vendors
 - Construction Delays – Built-in time hedge
 - Liable for added costs to construction loan
 - Default of Subcontractors – Inability to finish job
- **Construction Period Mitigants** – *Surety Bond*
 - Held by utility (backed by Bonds from subcontractors)
 - Covers ability to complete project if contractor defaults



- **Permanent Term Risks – *Very Minimal***
 - US Government is the borrower (obligor)
 - Sale and assignment clause “assigns” payment stream to investor and does not involve utility thereafter
 - Risks are minimal since commitment is from government to make debt service payments
- **Permanent Term Mitigants**
 - *Security of Government to make payments regardless of savings stream from project*



- **Permanent Term – *Other Issues***
 - One year warranty period after construction complete
 - If problems with project during 1 year period, utility is expected to repair and replace all systems under warranty
 - Problems with projects after 1 year warranty period
 - Expected to be solved by the “good faith” relationship between the utility and the government
 - Area wide Agreement puts focus on delivery of energy as core business; energy efficiency projects are part of a service the utility provides



- **Risks to Investor should also be analyzed in two separate periods of project:**
 - Construction Period
 - Permanent Period



- **Construction Period Risks** – *Focus is on ability of utility to deliver the project it has promised.*
 - Delays in construction can cause permanent period payment stream to be extended.
 - Utility is liable interest to lender in any delayed acceptance period
 - Default of utility (not to finish project), though highly unlikely, would be covered by surety bond
 - Strength of Areawide makes this a unlikely scenario
 - Default of sub-contractors covered by surety bonds
 - Termination for Convenience (TOC) which is the likelihood that government will buy out contract



- **Permanent Term Risks – *Very Minimal***
 - Sale and assignment clause “assigns” payment stream to investor at start of construction of project
 - Risk of payment is minimal based on commitment from government to make debt service payments
 - Termination for Convenience (TOC)
 - Possible with more stimulus money available
- **Permanent Term Mitigants**
 - *Security of Government to make payments*
 - *Payments are not based on savings resulting from project*
 - *TOC Fee associated with amortization schedule*
 - *Also, TOC not typical with UESC projects*



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**FUPWG
Biloxi, MS**

May 2009



- Interest rate is determined by:
 - Base rate relative to market rate (Treasury Note or SWAP rate)
 - Increases for contract terms/risks (adder)
 - Increases for interest rate fluctuations (hedge)

- Escrow accounts are the main type of financing structure used during construction

- Ultimately, pricing and terms are set by comparing a project's overall risk and return to similar projects in the private sector



- **Performance Risk**
 - Financial Strength of ESCO or Utility
 - Energy Savings Guarantee Requirements

- **Termination for Convenience and Non-appropriation Contract Language**

- **Project Requirements**
 - Term and Size Financing
 - Fixed Rates
 - Set Actual Rate and Deal Economics at or near Award



- Bundle projects
- Keep the financing term under statute authority
- Insure the Government Contract has desirable Termination and Non-Appropriation language
- Fixed interest rates at Task Order award
- Provide limited, Option A, energy savings guarantees
- Work only with companies with very highest (investment grade) credit ratings



- Lenders price to the risks assumed
- Lenders' primary concern is on-time or repayment of their investment
- Lenders make their return over time



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